



NEW YORK CITY DEPARTMENT OF DESIGN + CONSTRUCTION IN PARTNERSHIP WITH THE  
NEW YORK CITY DEPARTMENT OF PARKS & RECREATION AND THE  
MAYOR'S OFFICE OF RECOVERY & RESILIENCY

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## EAST SIDE COASTAL RESILIENCY:

### PROJECT AREA TWO FEASIBILITY STUDY AND DESIGN CRITERIA



Mayor's Office of  
Recovery and Resiliency



Department of  
Design and  
Construction



NYC Parks

PROJECT ID. SANDRESM1

APRIL 8, 2015

# Overview

East Side Coastal Resiliency Overview

Key Issues and Decisions

Challenges and Constraints

Review of Project Area Two Feasibility Study

Summary of Estimated Costs

Next Steps



# East Side Coastal Resiliency Overview

## EAST SIDE COASTAL RESILIENCY - STUDY AREA LOCATION MAP



- |   |  |
|---|--|
| <span style="border: 1px solid red; padding: 2px;">Study Area</span>            | Department of Transportation   |
| <span style="border: 1px solid green; padding: 2px;">Project Area One</span>    | <span style="border-bottom: 1px dashed gray; display: inline-block; width: 20px;"></span> New York City DOT  |
| <span style="border: 1px solid yellow; padding: 2px;">Project Area Two</span>   | <span style="border-bottom: 1px dashed gray; display: inline-block; width: 20px;"></span> New York State DOT |
| <span style="border: 1px solid purple; padding: 2px;">NYCHA Developments</span> |  |

# East Side Coastal Resiliency Project Goals

Design Flood Protection Measures which:

- Meet HUD *Rebuild by Design* funding requirements
- Increase Protection against Coastal Flooding and Sea Level Rise
- Create Vibrant Urban Spaces through Resiliency Investment
- Allow for Future Enhancements to the Protection System
- Increase Community Resiliency
- Improve Access to the Park and East River Waterfront
- Meet Project Capital Budget and Implementation requirements



# Project Challenges

Storm Event Design Criteria (Surge and Rainfall)

Interceptor Flooding

MGP Contamination

Project Area One and Two Constraints

Cost/Budget Implications

# Challenges and Constraints: Flood Event Design Criteria

## Gain Consensus on Design Criteria for Project Areas One and Two

- 100-year surge (1% annual chance of occurrence) or 500-year surge (0.2% annual chance of occurrence) for Project Areas One and Two
- Sea Level Rise (SLR) in accordance with New York City Panel on Climate Change (NPCC) 2015 Report
  - 2050s or 2100 SLR
  - Low estimate, middle range, or high estimate projections
  - Address SLR with adaptability in design
- Wave Overtopping



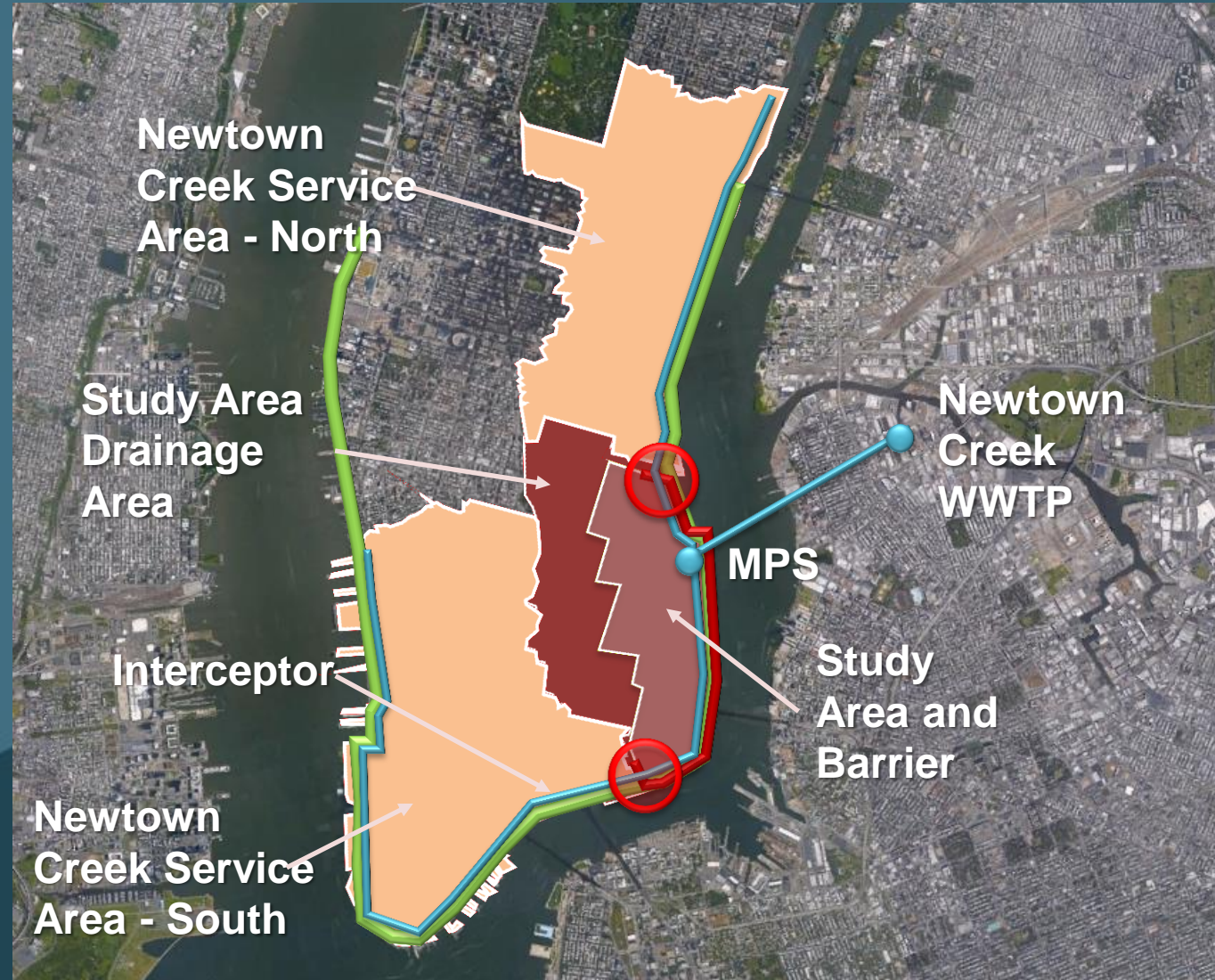
# Challenges and Constraints: Study Area - Interior Drainage

## Need Confirmation of Design Criteria:

- Return Rainfall Event

## Meeting with DEP (4/16) to discuss:

- Out-of-Study-Area Flooding Mitigation Approach
- Pumping/Conveyance Options
- Duration of Closure





# Challenges and Constraints: MGP Contamination

MGP contamination  
anticipated from  
20 feet below grade

Additional project  
cost to be  
reimbursed by  
Con Edison

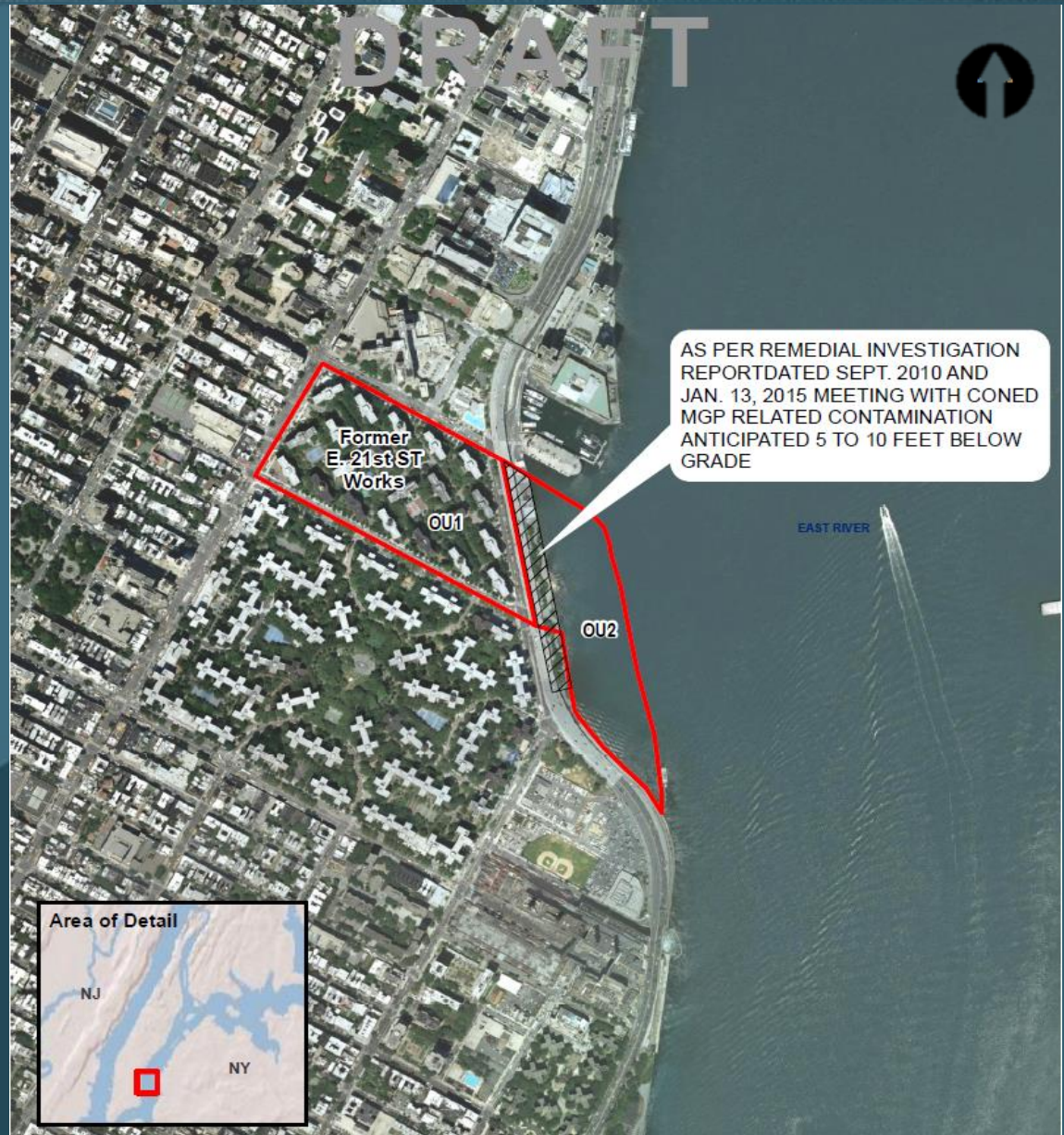




# Challenges and Constraints: MGP Contamination

MGP contamination  
anticipated from  
5 to 10 feet below  
grade

Additional project  
cost to be  
reimbursed by  
Con Edison



# Challenges and Constraints: Project Area One

Limited Viable Alignments for Protection Measures

Existing Park Features

Williamsburg Bridge Security

Emergency Access Road

Con Edison Transmission Line



# Challenges and Constraints: Project Area Two

Con Edison East River Generating Station

Con Edison Transmission Line

Captain Patrick J. Brown Walk Platform

FDR Drive

Elevated FDR Drive

Stuyvesant Cove Park

# Project Area Two Feasibility

## Feasibility Study Purpose

- Build upon the “BIG U” *Rebuild by Design* Proposal and initiatives to develop understanding of feasibility of flood protection measures in Project Area Two

## Feasibility Study Goal

- Develop at least one technically feasible alternative for providing flood protection for 2050s 500-year flood event within the available capital budget

## Feasibility Outcome

- Three technically feasible configurations of alternatives were developed:
  - Lowest Cost
  - Highest Reliability
  - Greatest Urban Design Potential
- Cost Range \$150 million to \$230 million

# Feasibility Scope and Approach



***The Design Criteria is the First Critical Step that will Drive the Development of Alternatives and Costs in both Project Area One and Project Area Two***



# Feasibility Scope and Approach

## Project Area Two Overview: Reach A through E



# Feasibility Scope and Approach

## Key Design Requirements

Apply Design  
Criteria

(2050s/500-  
Year Flood  
Event)

Feasibility Study design requirements include:

- Design for 2050s 500-year flood event
- Prevent surge from entering the system and control wave overtopping
- Analyze and develop alternatives to manage interior drainage
- Design resiliency into the system such that surge events exceeding design do not result in catastrophic failure

# Basis of Design Elevation: Storm Surge and Hydraulics

Apply Design  
Criteria  
(2050s/500-  
Year Flood  
Event)

| Sea Level<br>Rise |        | 2050s                                     |  |  | 2100                                       |  |  |
|-------------------|--------|---|--|--|--|--|--|
|                   | 2015   | 10 <sup>th</sup><br>Percentile<br>(8 in.) | 50 <sup>th</sup><br>Percentile<br>(16 in.) | 90 <sup>th</sup><br>Percentile<br>(30 in.) | 10 <sup>th</sup><br>Percentile<br>(15 in.) | 50 <sup>th</sup><br>Percentile<br>(36 in.) | 90 <sup>th</sup><br>Percentile<br>(75 in.) |
| Surge Event       |        |   |  |  |  |  |  |
| 500-year          | 13.9ft | 14.6ft                                    | 15.2ft                                     | 16.5ft                                     | 15.2ft                                     | 16.9ft                                     | 20.2ft                                     |
| 100-Year          | 10.9ft | 11.6ft                                    | 12.2ft                                     | 13.4ft                                     | 12.2ft                                     | 13.9ft                                     | 17.2ft                                     |

## Notes:

1. Sea Level Rise Projections taken from the NPCC 2015 Report.
2. All elevations shown in NAVD88 datum.
3. Elevations shown do not include wave overtopping which adds 1.5ft to 4ft to the elevation of the flood protection measures.



# Basis of Design Elevation: Storm Surge and Hydraulics

Apply Design  
Criteria  
(2050s/500-  
Year Flood  
Event)

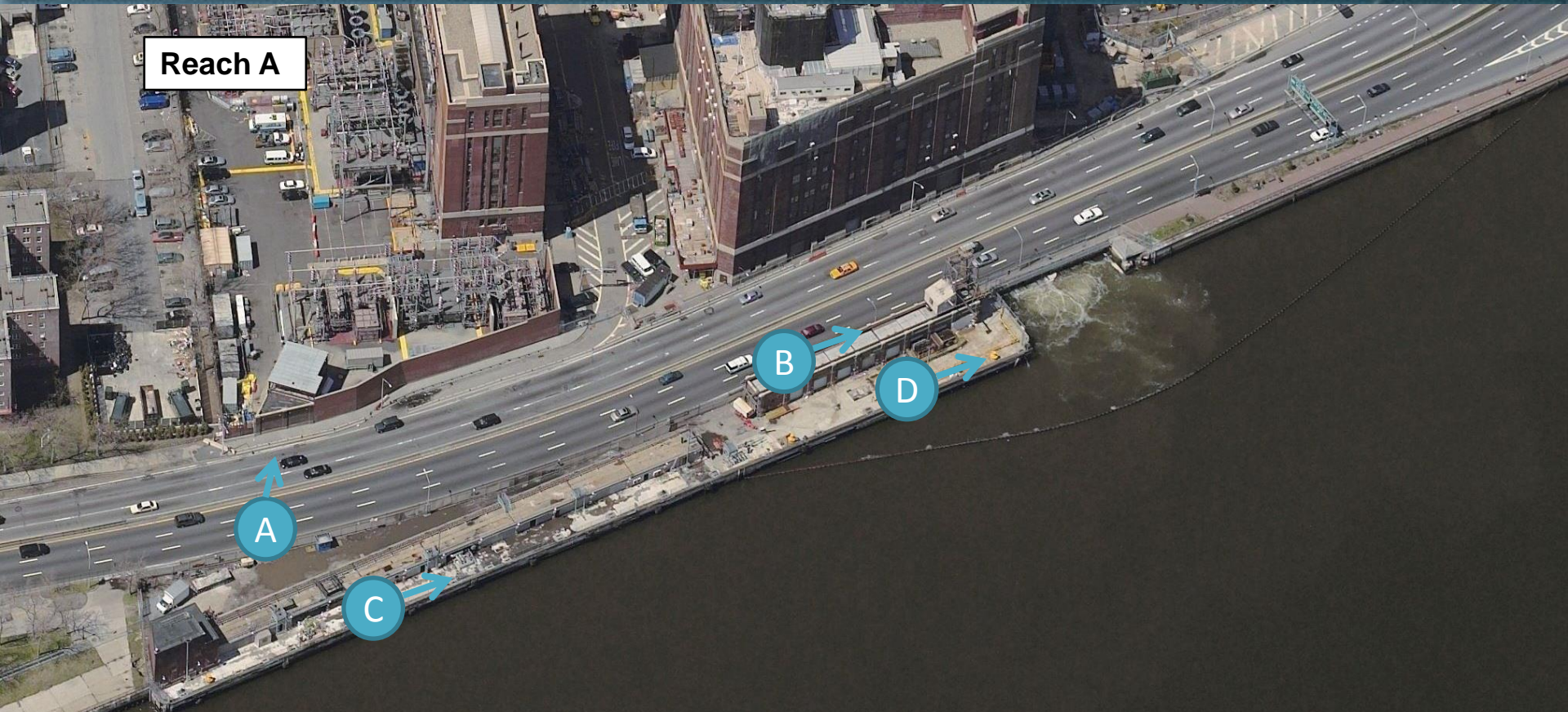
## Feasibility Design Criteria Summary

- FEMA Preliminary FIRM 500-Year Flood Elevation = +13.9ft NAVD88
- NPCC 2050s 90<sup>th</sup> Percentile SLR = 30in.
  - 500 year Flood Elevation + SLR = +16.5ft NAVD88
- FEMA Preliminary FIRM Storm Induced Waves = 1.5ft to 4ft
  - 500-year Flood Elevation + SLR + Storm Induced Waves = +18ft to +21ft NAVD88
- Elevation used for Feasibility Study = +20.0ft NAVD88

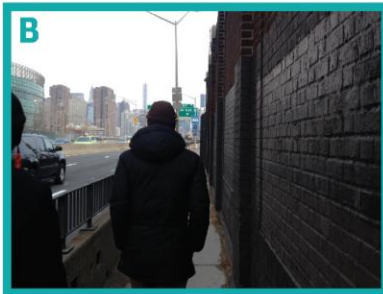
***Project Area Two Feasibility Design Height (2050s/500-Year Flood Event) = +20.0ft NAVD88***

# Reach A - Con Edison East River Complex East 13<sup>th</sup> Street to East 15<sup>th</sup> Street

Develop  
Alternatives



FDR



30" NARROWS ALONG  
CON-ED HEAD HOUSE



CON-ED RECEIVING PIER



DISTANT VIEWS TO U.N. AND  
EAST RIVER



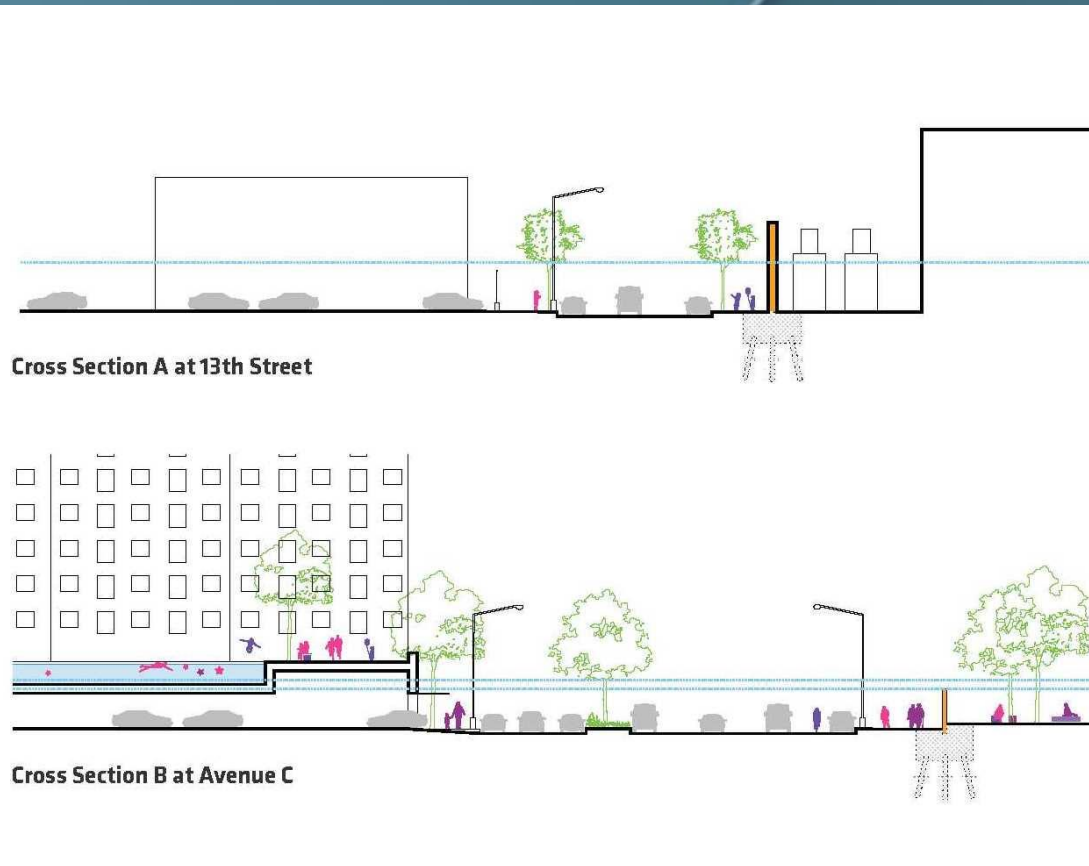
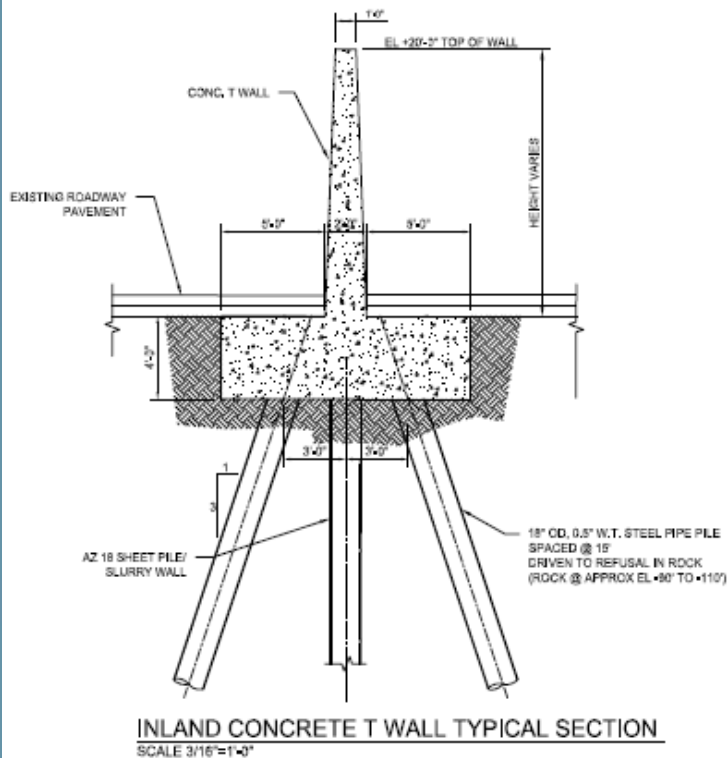
# Reach A - Con Edison East River Complex Preliminary Alignments

Develop  
Alternatives



# Reach A - Con Edison East River Complex Concrete T-Wall

Develop  
Alternatives

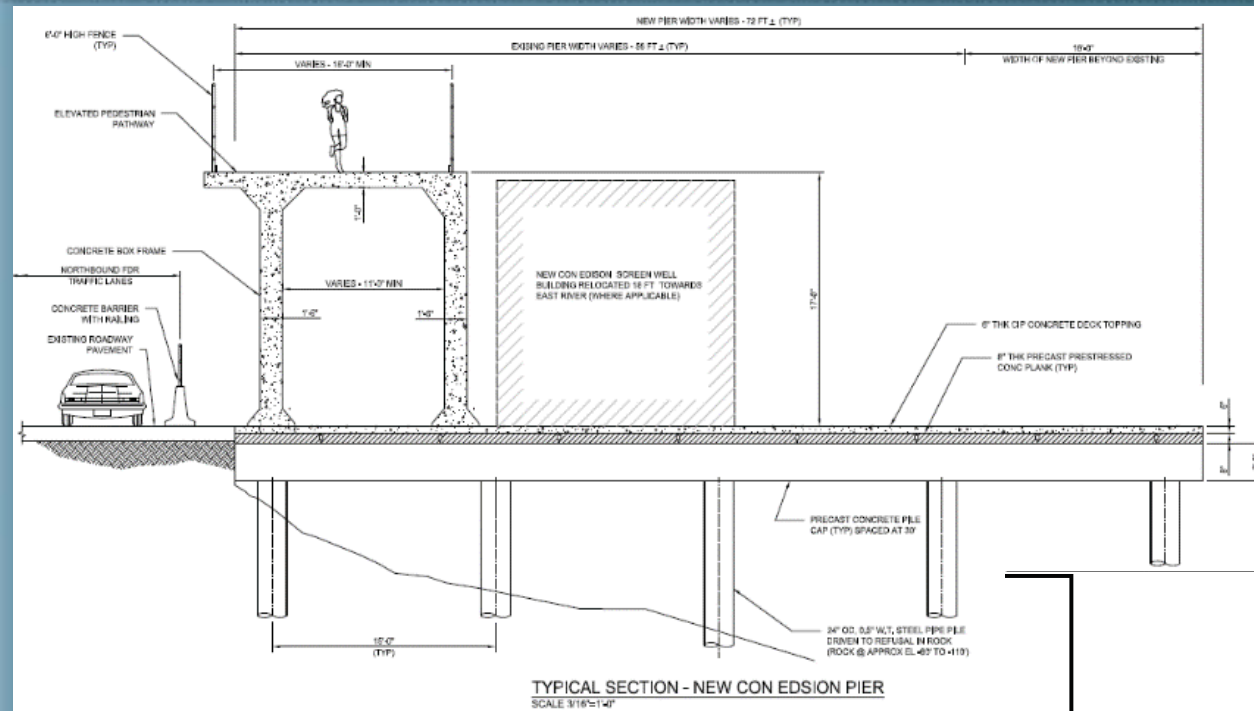


Reach A  
Alternative 1

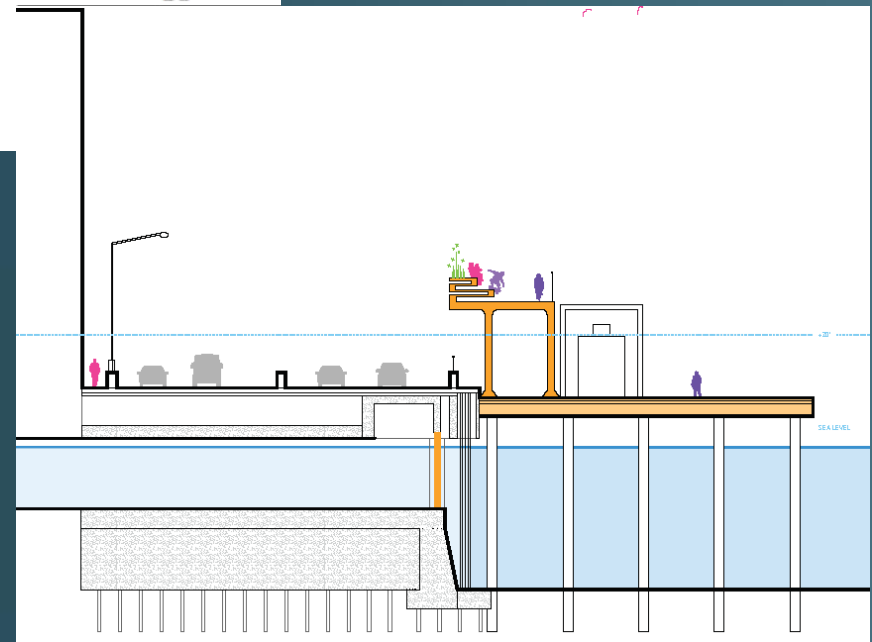
# Reach A - Con Edison East River Complex

## New Con Edison Pier

Develop  
Alternatives



Reach A  
Alternative 2





# Reach B - Captain Patrick J. Brown Walk East 15<sup>th</sup> Street to East 18<sup>th</sup> Street

Develop  
Alternatives

Reach B



CON-ED PARKING  
LOT



FDR DRIVE



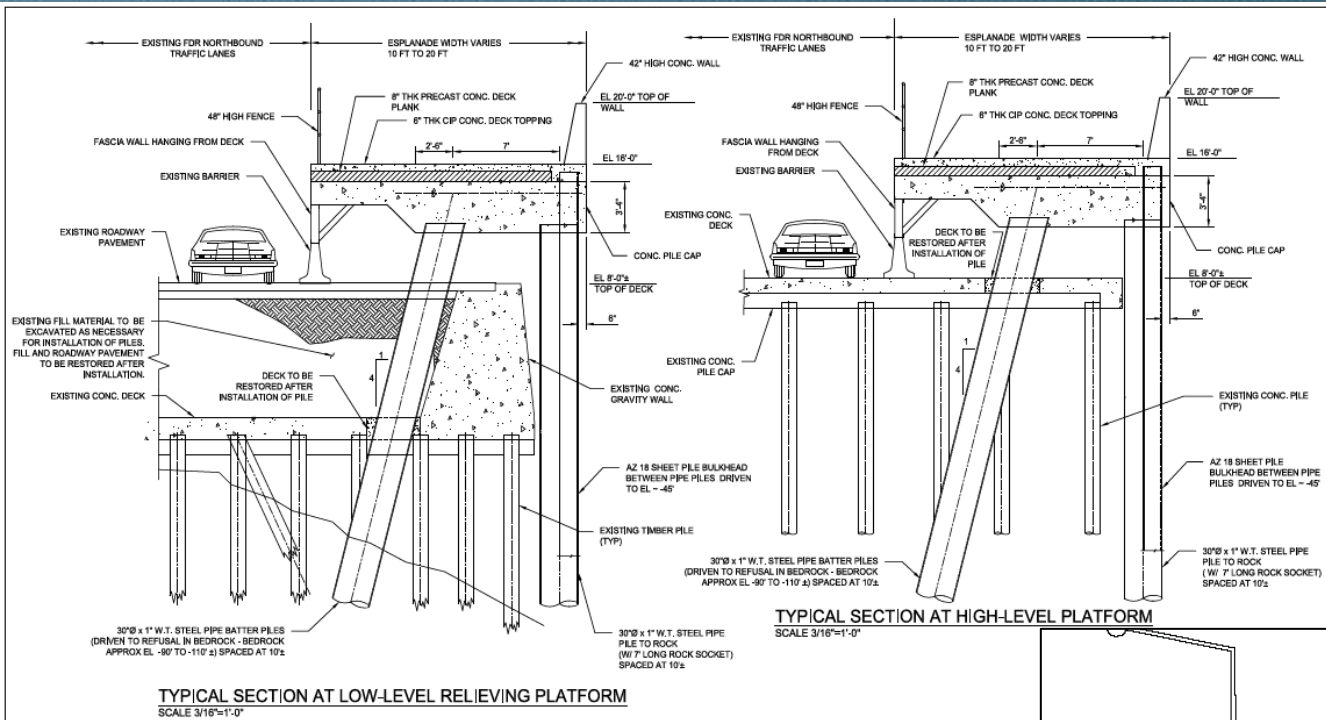
CAPT. PATRICK J BROWN WALK



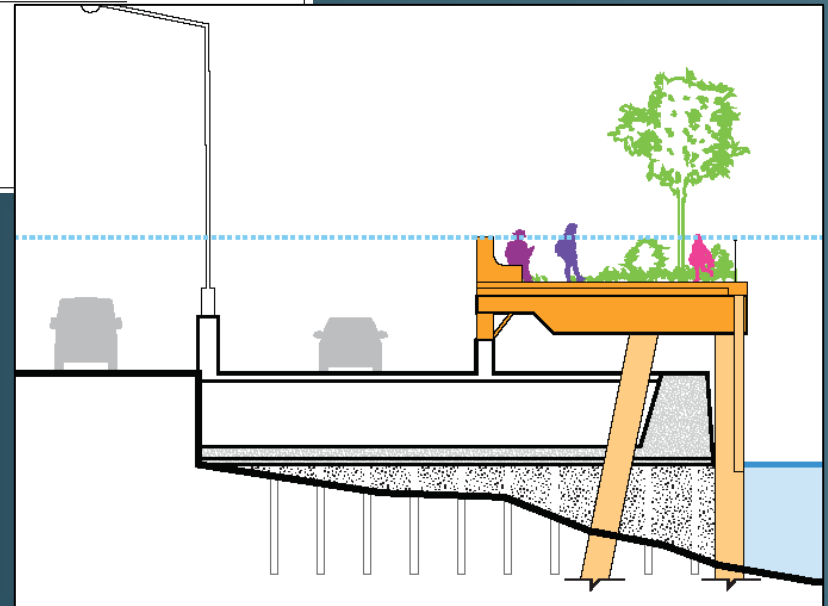
DISTANT VIEWS TO U.N.  
AND EAST RIVER

# Reach B - Captain Patrick J. Brown Walk Pile Supported Flood Wall

Develop  
Alternatives

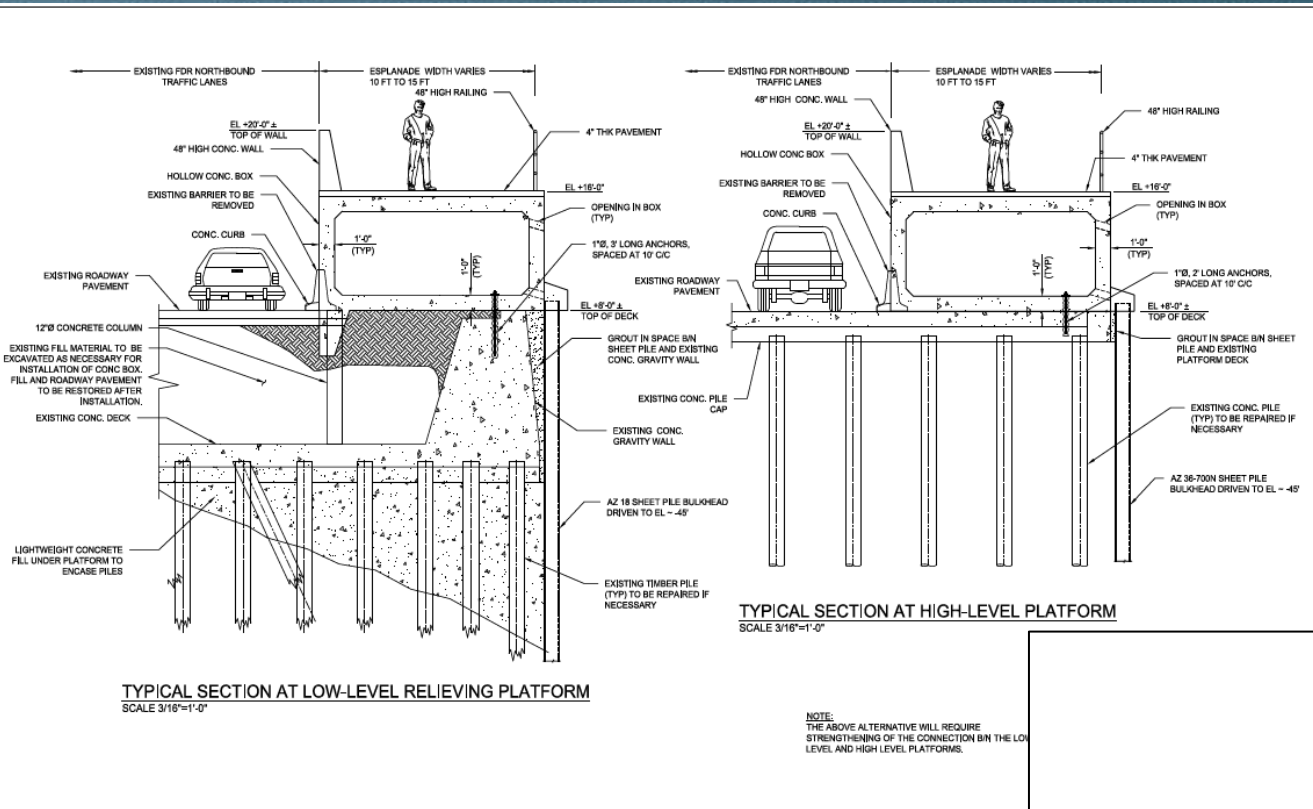


Reach B  
Alternative 1

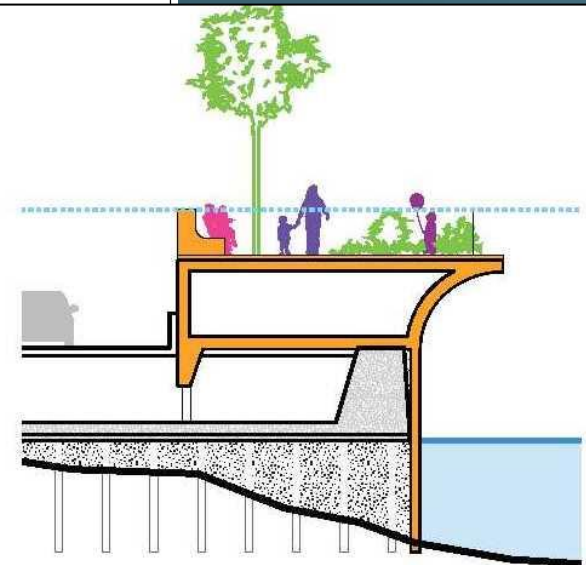


# Reach B - Captain Patrick J. Brown Walk Concrete Box Structure

Develop  
Alternatives



Reach B  
Alternative 2





# Reaches C/D – Elevated FDR Drive Stuyvesant Cove Park to East 23<sup>rd</sup> Street

Develop  
Alternatives



AVENUE C



UNDER-FDR



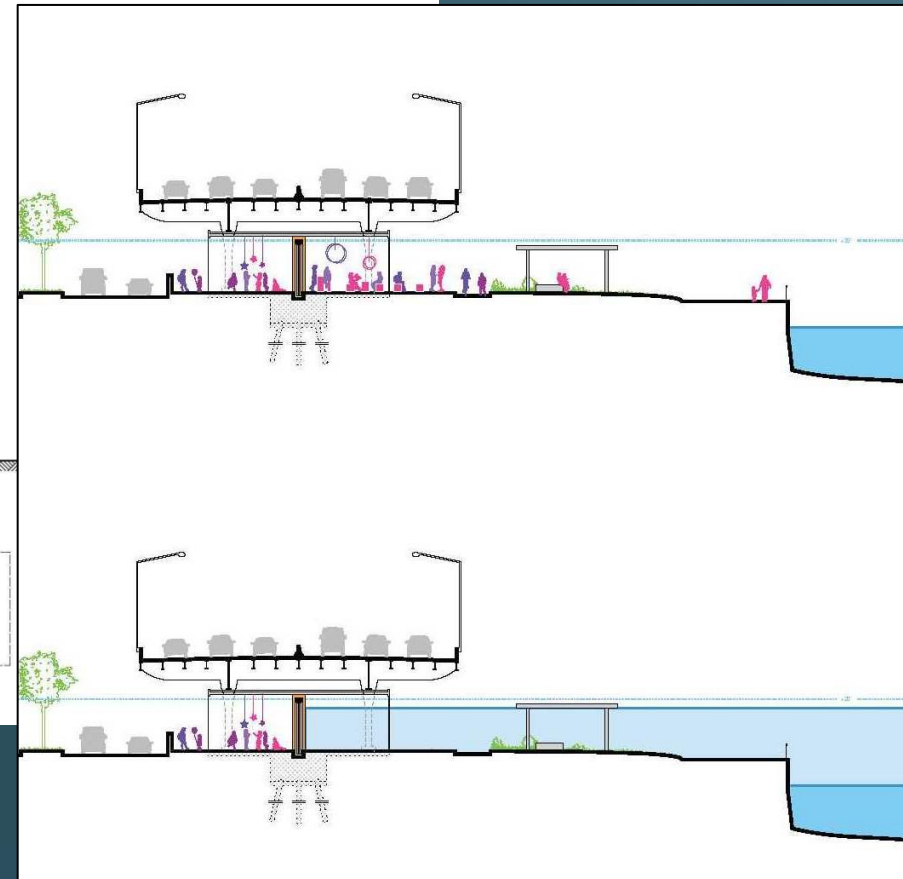
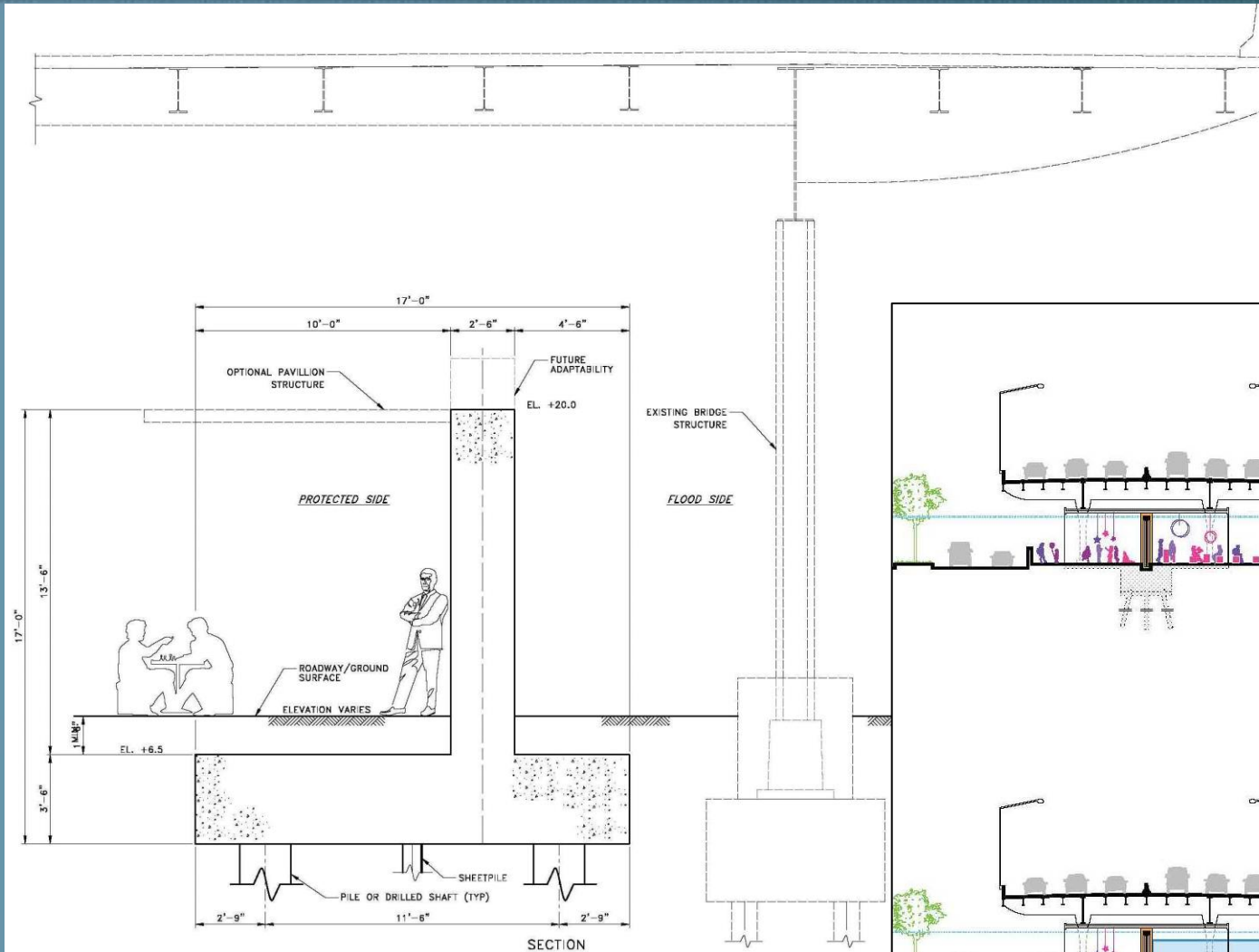
BIKE PATH



STUYVESANT COVE PARK

# Reaches C/D – Elevated FDR Drive T-Wall / Pavilions

Develop  
Alternatives

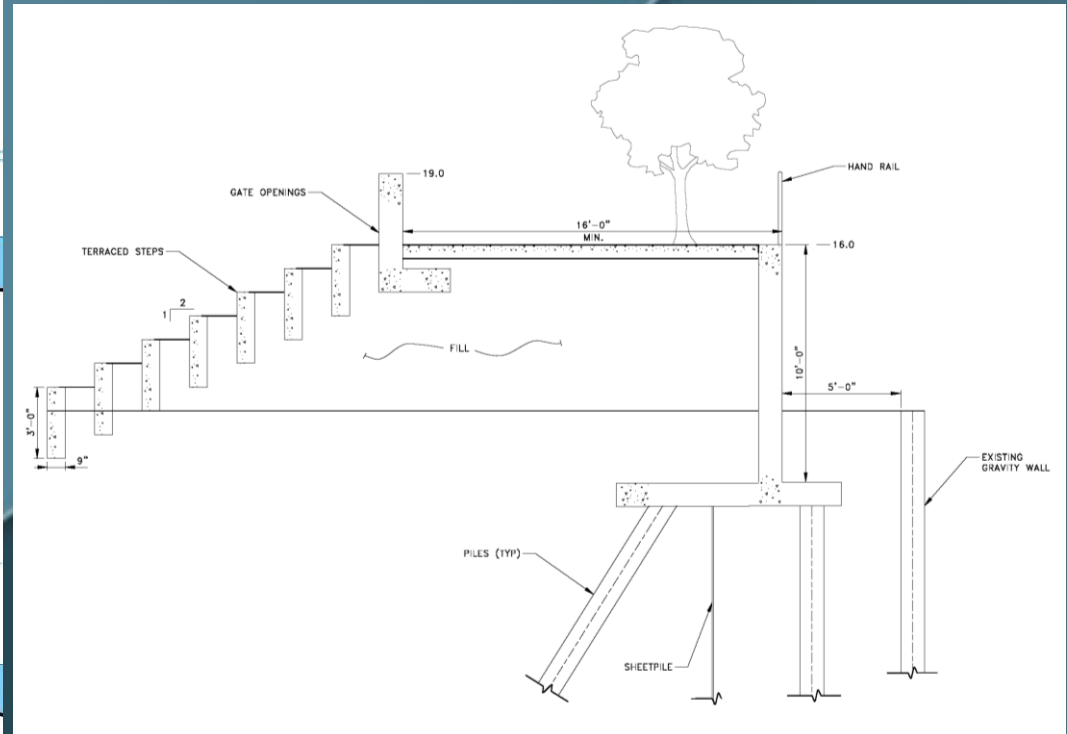
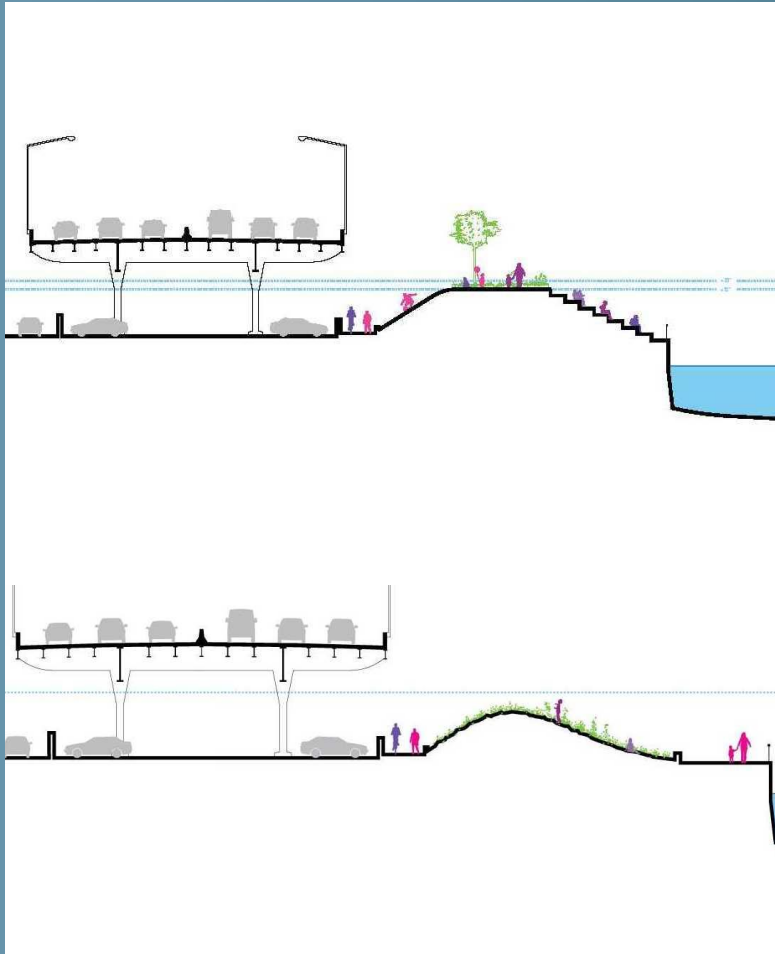


Reach C/D  
Alternative 1



# Reaches C/D – Elevated FDR Drive Elevated Park

Develop  
Alternatives

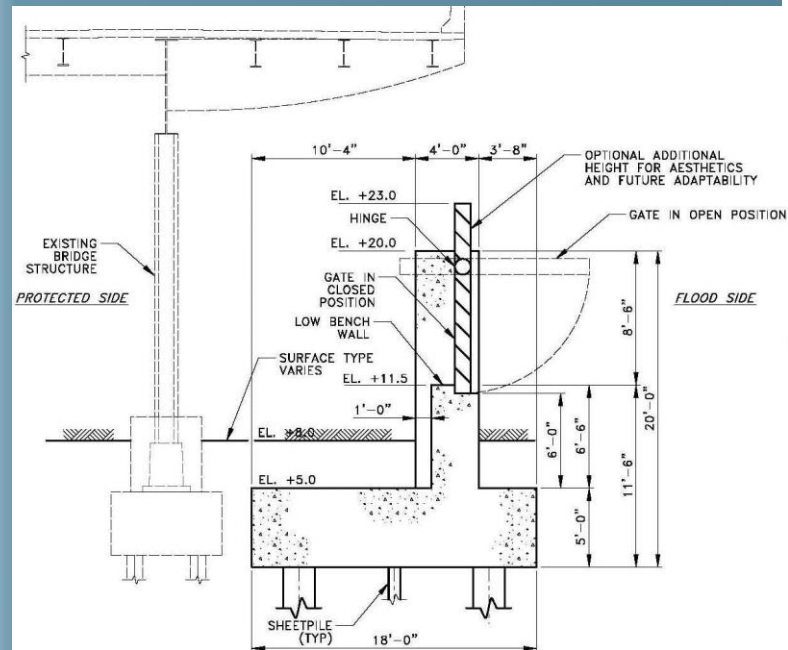


Reach C  
Alternative 2



# Reaches C/D – Elevated FDR Drive Swing Down Gates

Develop  
Alternatives



Reach C/D  
Alternative 3



# Reach E - East 23<sup>rd</sup> Street

Develop  
Alternatives

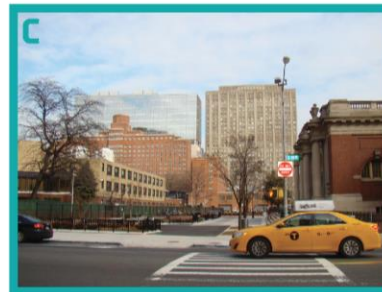
Reach E



23<sup>RD</sup> STREET LOOK-  
ING WEST



HISTORIC ASSER-LEVY  
PUBLIC BATHHOUSE



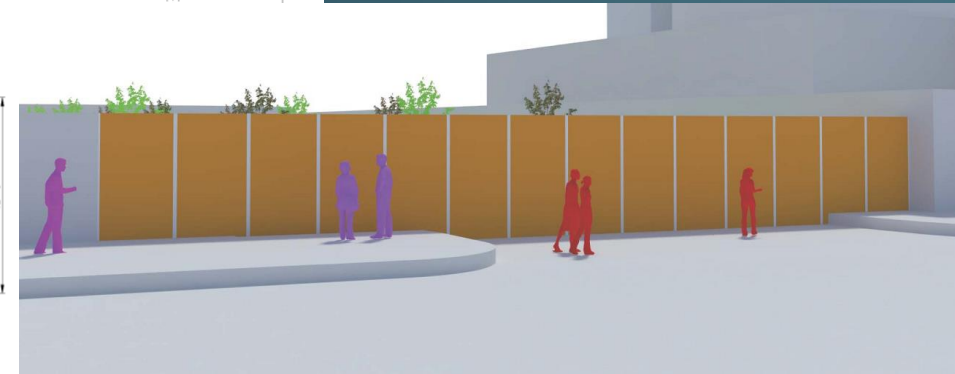
ASSER-LEVY PARK FROM  
ACROSS 23<sup>RD</sup> STREET



ASSER LEVY POOL, SUMMER



## Develop Alternatives

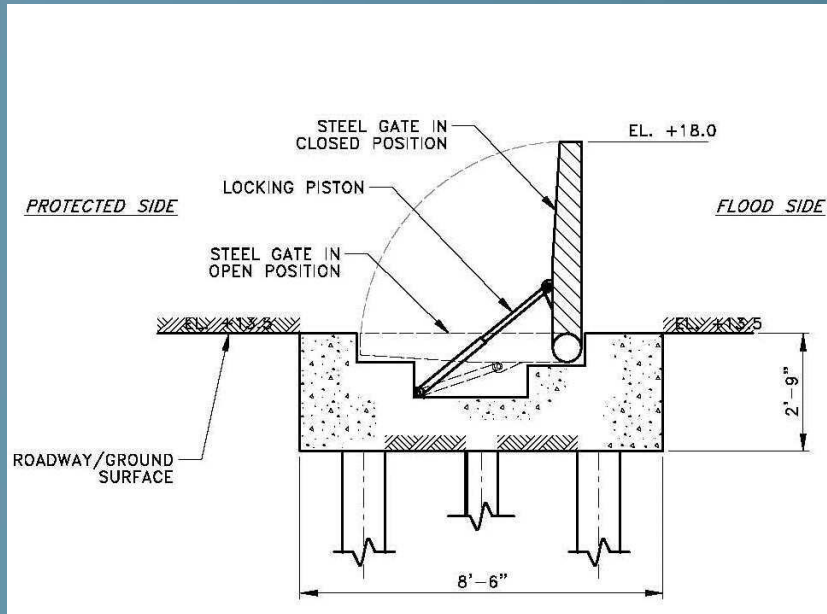


30



# Reaches E - East 23<sup>rd</sup> Street Crest (Flip-Up) Gates

Develop  
Alternatives

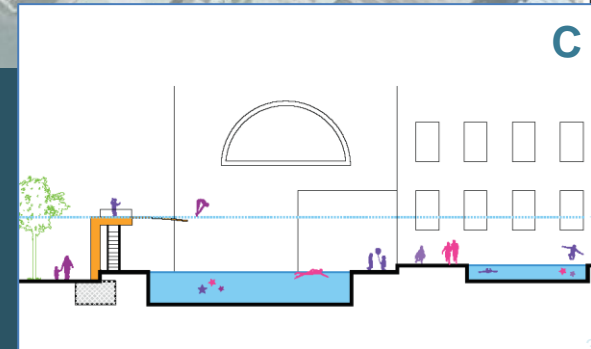
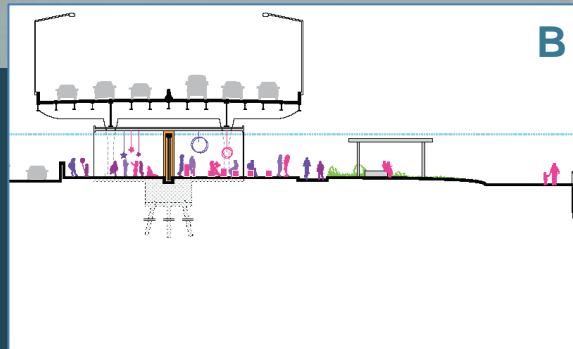
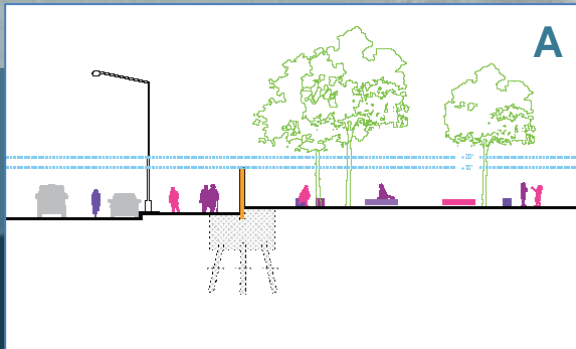


Reach E  
Alternative 2



# Configuration 1 - Lowest Cost

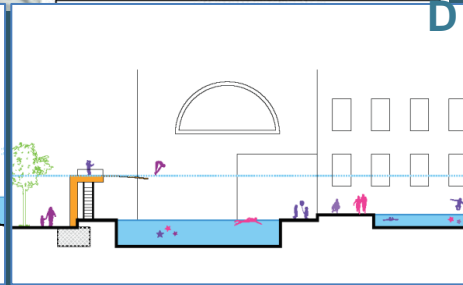
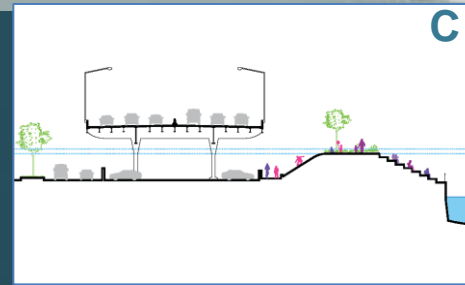
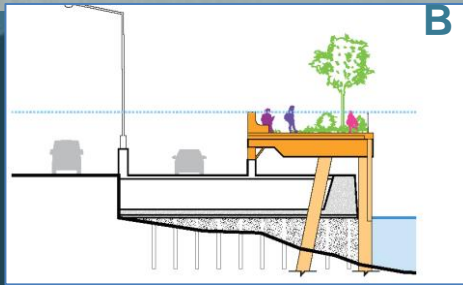
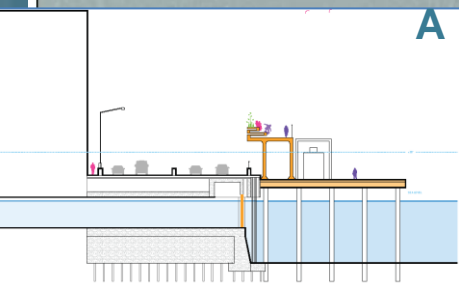
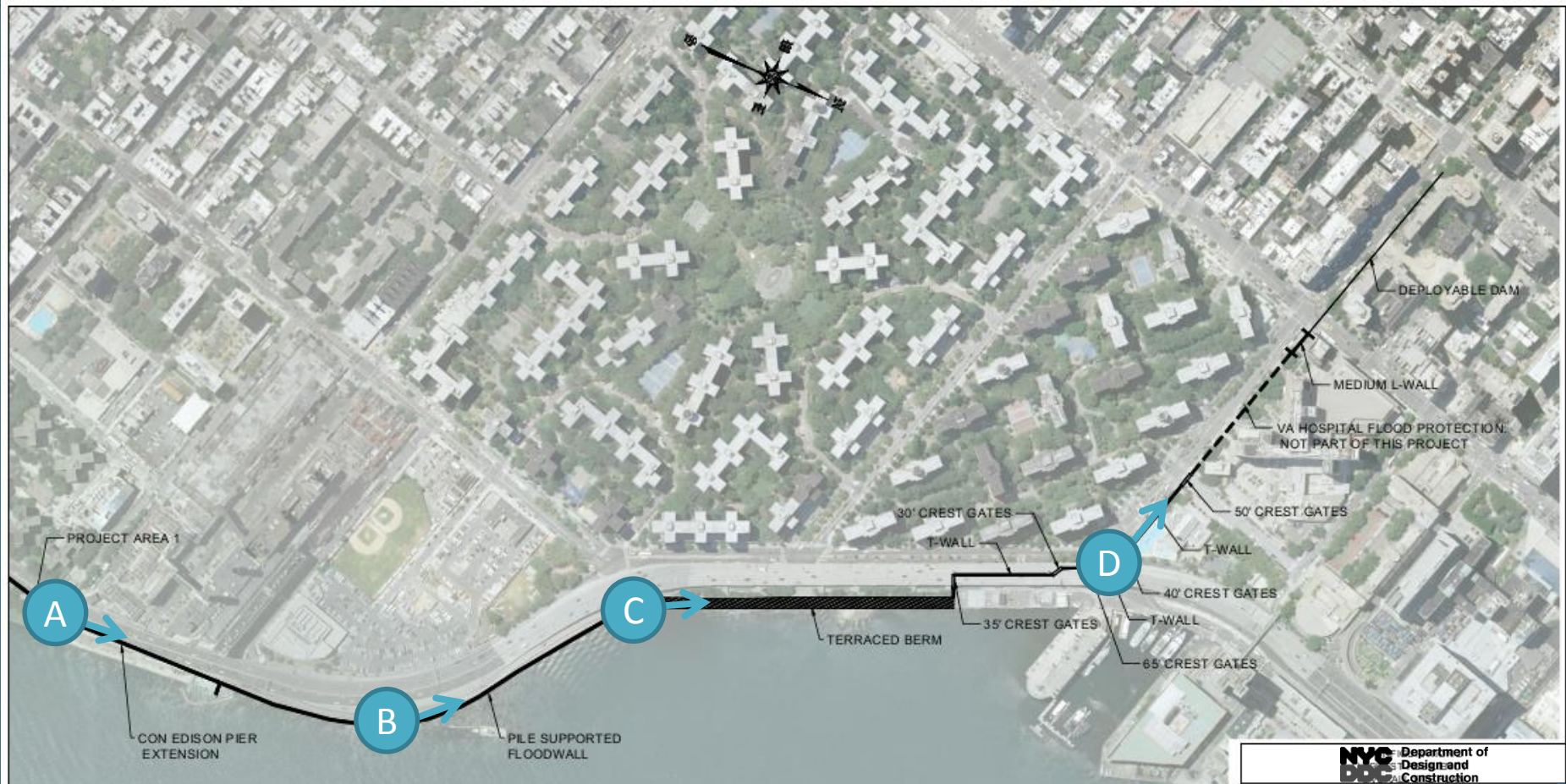
Develop  
Configurations





# Configuration 2 - Highest Reliability

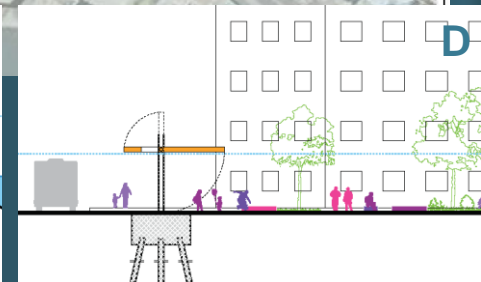
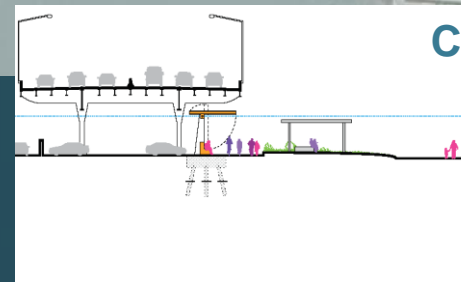
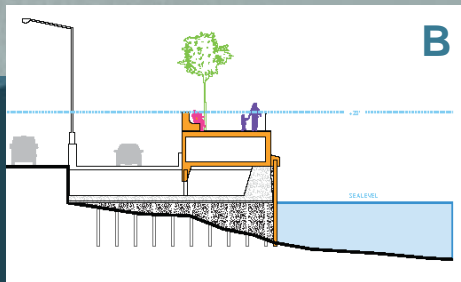
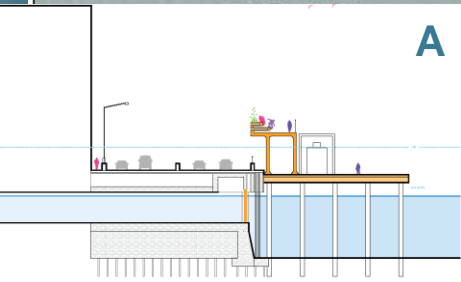
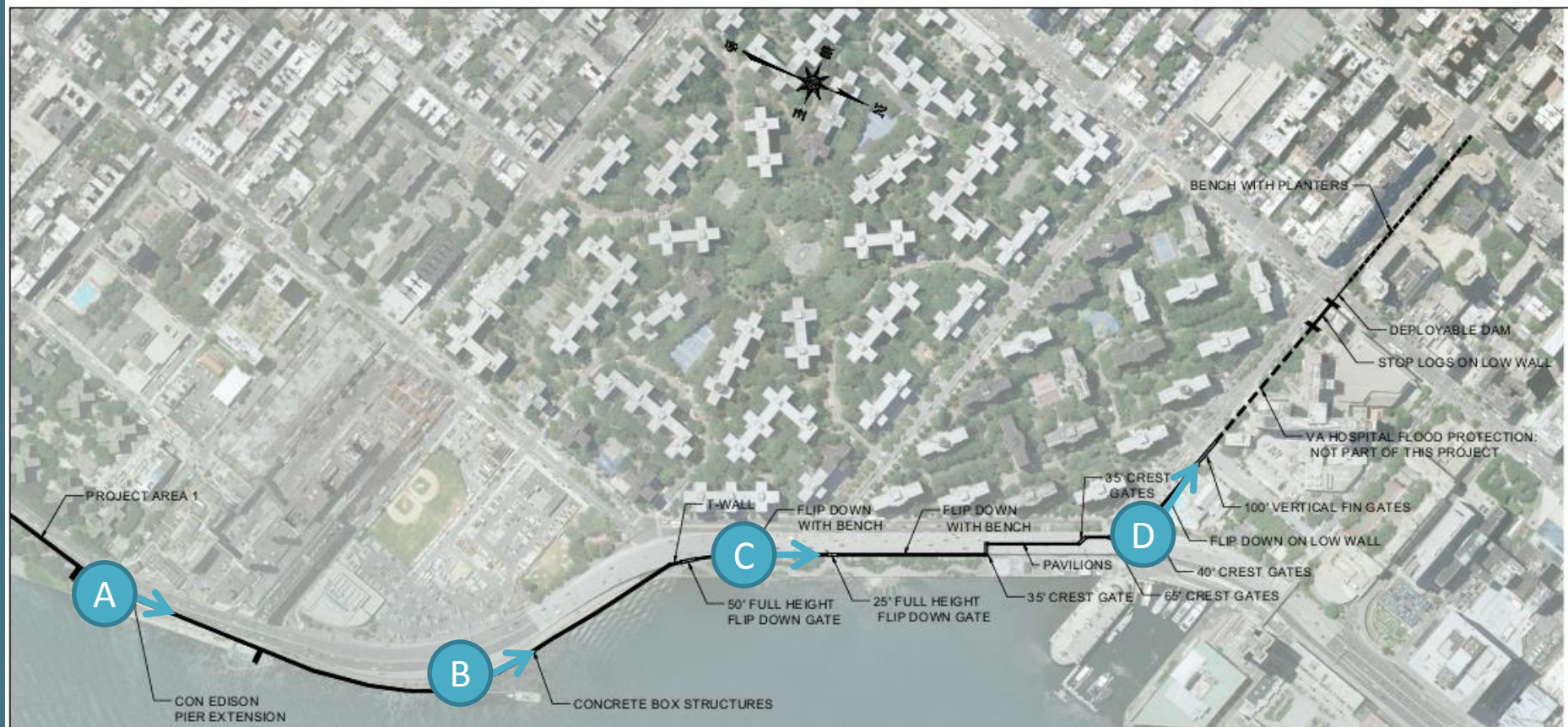
Develop  
Configurations





# Configuration 3 – Greatest Urban Design Potential

Develop  
Configurations



# Summary of Configurations

## Evaluation Criteria and Estimated Construction Cost

| Configuration                                  | Reach   | Reliability | Cost | Constructability | Maintenance | Operations | Urban Design | Schedule | Environment | Opinion-of-Probable-Cost (Low-to-High Range, -25%/+30%) |
|--|---|-------------|------|------------------|-------------|------------|--------------|----------|-------------|---|
| Configuration 1 – Lowest Cost                  | A: Con Edison   | 3           | 3    | 2                | 4           | 3          | 2            | 3        | 3           | ~\$150M<br>(~\$115M - \$200M)                           |
|  | B: Cpt Patrick J Brown Walk                               | 3           | 3    | 2                | 2           | 2          | 1            | 3        | 3           |   |
|  | C: FDR Dr -Stuyvesant Cove                                | 4           | 3    | 3                | 4           | 3          | 1            | 3        | 3           |   |
|  | D: FDR Dr-Peter Cooper Rd to East 23 <sup>rd</sup> Street | 4           | 3    | 3                | 3           | 3          | 1            | 3        | 3           |   |
|  | E: East 23 <sup>rd</sup> Street                           | 4           | 3    | 3                | 3           | 3          | 2            | 3        | 3           |   |
| Configuration 2 – Highest Reliability          | A: Con Edison   | 4           | 1    | 1                | 3           | 4          | 4            | 2        | 2           | ~\$230M<br>(~\$170M - \$295M)                           |
|  | B: Cpt Patrick J Brown Walk                               | 5           | 2    | 2                | 4           | 5          | 4            | 2        | 1           |   |
|  | C: FDR Dr -Stuyvesant Cove                                | 5           | 3    | 4                | 5           | 5          | 2            | 4        | 3           |   |
|  | D: FDR Dr-Peter Cooper Rd to East 23 <sup>rd</sup> Street | 4           | 3    | 3                | 4           | 3          | 1            | 3        | 3           |   |
|  | E: East 23 <sup>rd</sup> Street                           | 4           | 3    | 3                | 3           | 3          | 2            | 3        | 3           |   |
| Configuration 1 – Greatest Urban Design Impact | A: Con Edison   | 4           | 1    | 1                | 3           | 4          | 4            | 2        | 2           | ~\$220M<br>(~\$165M - \$285M)                           |
|  | B: Cpt Patrick J Brown Walk                               | 2           | 4    | 3                | 3           | 5          | 4            | 2        | 1           |   |
|  | C: FDR Dr -Stuyvesant Cove                                | 3           | 2    | 3                | 2           | 2          | 4            | 3        | 3           |   |
|  | D: FDR Dr-Peter Cooper Rd to East 23 <sup>rd</sup> Street | 4           | 3    | 3                | 4           | 3          | 3            | 3        | 3           |   |
|  | E: East 23 <sup>rd</sup> Street                           | 3           | 2    | 2                | 3           | 2          | 3            | 3        | 3           |   |

# Summary of Configurations

## Evaluation Criteria Rating System

**Grading System: 0 (Worst) to 5 (Best)**

| <u>Criteria</u>         | <u>Baseline Rating</u>   |
|-------------------------|--|
| <b>Reliability</b>      | 3 -High Degree of Confidence that system will provide protection required.   |
| <b>Cost</b>             | 3 -Cost relative to the median estimated cost (per linear foot) for proposed alternatives  |
| <b>Constructability</b> | 3- Moderate difficulty of construction due to location/constraints/existing infrastructure   |
| <b>Maintenance</b>      | 3- Maintenance requirements in line with those for similar to standard urban infrastructure elements (e.g. roadways, tunnels, piers, etc.) |
| <b>Operations</b>       | 3- Minimal operations requirements prior to storm event (limited personnel action and no specialized equipment required)                   |
| <b>Urban Design</b>     | 2 - No effect on urban realm   |
| <b>Schedule</b>         | 3 - Moderate level of confidence of timely completion  |
| <b>Environment</b>      | 3 - No effect on environment   |



# Summary of Opinion-of-Probable Costs

## 500-year & 100-year Flood Event

| Protection Requirement | Design Elevation (surge + SLR + storm induced waves) | Project Area One (Montgomery – East 13 <sup>th</sup> St) (1,2,4) | Project Area Two (East 13 <sup>th</sup> St – East 23 <sup>rd</sup> St) (1,3) | Total (Montgomery – East 23 <sup>rd</sup> St) (1,2,3,4) |
|------------------------|--|--|--|---|
| 2050s/<br>500-Year     | 20ft NAVD88<br>(13.9ft + 2.5ft + 3.5ft)              | ~\$225M – \$275M   | ~\$150M – \$230M   | ~\$375M – \$505M  |
| 2050s/<br>100-Year     | 16ft NAVD88<br>(10.9ft + 2.5ft + 2.5ft)              | ~\$175M – \$225M   | ~\$115M – \$190M   | ~\$290M – \$415M  |

### Notes:

1. ESCR Feasibility costs developed are to be considered preliminary only, are characterized as having a wide range, and are not to be considered exact.
2. ESCR Feasibility costs include \$60 million allowance in Project Area One for sewer system mitigation measures.
3. ESCR Feasibility costs include \$20 million allowance in Project Area Two for sewer system mitigation measures.
4. ESCR Feasibility costs do not include construction of new and/or improvement to existing pedestrian bridges (estimated cost between \$5 million to \$10 million per bridge in RBD proposal for a total of \$35M to \$50M).

***Use of 2050s 500-year Flood Event Design Criteria Increases Estimated Construction Cost for Flood Protection System (~15% to 25%)***

# Summary of Feasibility Report

Three technically feasible configurations developed.

Feasibility study reflects 2050s 500-Year flood event design criteria.

Alternatives are scalable (urban design elements, level of protection, climate change).

All configurations include unique and innovative approaches to Urban Flood Protection.

500-Year flood event vs 100-Year flood event design criteria significantly impacts estimated construction costs.

# Next Steps

## Decisions Needed

Storm Event Design Criteria (required from Client Team by 4/14)

Interceptor Flow Management (meeting with DEP on 4/16)

Project Area Two Authorization to Proceed (required by 4/7)

Con Edison Coordination (ongoing)

Pedestrian Bridges (confirm inclusion of enhanced/additional connections)

***Decision for Design Criteria Needed to Proceed with Conceptual Design for Project Areas One and Two and Maintain Project Schedule***





# Questions and Discussion

